The State of Delaware

GHIP Impact Analysis

Financial Subcommittee Discussion Guide

December 5, 2019

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Overview of recent GHIP initiatives and changes

Introduction

- A number of initiatives have been implemented since FY16 that have the potential to materially impact GHIP program offerings and its enrolled population; these include:
 - Site of care steerage
 - Clinical management programs
 - Other initiatives and changes, such as those required by legislation
- Today's discussion will focus on conducting a deeper dive into the first two items above, specifically:
 - Review latest results of site of care steerage plan design changes and programs
 - Discuss health of underlying GHIP population that would affect care management program results
- Further dialogue will take place at the January 2020 Financial Subcommittee meeting about:
 - Impact of other initiatives and changes on GHIP program offerings and population
 - Impact of all of these programs that is beginning to play out in emerging GHIP claims, utilization and clinical experience

Overview of recent GHIP initiatives and changes (continued)

	FY17 (Effective 7/1/16)	FY18 (<i>Effective 7/1/17</i>)	FY19 (<i>Effective 7/1/18</i>)	FY20 (<i>Effective 7/1/19</i>)
Site of Care Steerage	 <u>Already in place</u>: Aetna infusion therapy site-of-care steerage Copay changes for urgent care, high-tech imaging* Third-party telemedicine programs added 	(no changes)	 Copay changes for basic imagining, high- tech imaging, outpatient labs* 	 Copay changes for basic imaging, high- tech imaging, outpatient labs, emergency room, and telemedicine* Implemented Highmark infusion therapy site-of-care steerage program
Clinical Management Programs	(no changes)	 Implemented Aetna/Carelink and Highmark CCMU care management programs 	 Implemented diabetes prevention programs (Retrofit, YMCA) 	 Implemented Livongo for diabetes management
Other Initiatives and Changes	(no changes)	 Implemented Aetna Enhanced Clinical Review program for select high tech imaging services 	 HB203 Diabetes monitoring and prevention 	 Implemented SurgeryPlus surgeons of excellence program

*Details on next page.

Overview of recent GHIP initiatives and changes (continued)

Site of care steerage – copay changes

Highlights copay change

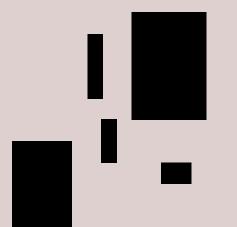
- Chart below reflects recent copay changes for site-of-care steerage in the PPO and HMO plans
- Unless otherwise noted, copays apply to both plans (PPO and HMO)

Copays by type of service	FY16	FY17	FY18	FY19	FY20
 Basic Imaging (X-rays, ultrasounds) Freestanding Facility (preferred) Hospital-based Facility 	\$20 copay\$20 copay	\$20 copay\$20 copay	\$20 copay\$20 copay	\$0 copay\$35 copay	\$0 copay\$50 copay
 High Tech Imaging (MRI, CT, PET scan) Freestanding Facility (preferred) Hospital-based Facility 	 \$15 HMO / \$20 PPO \$15 copay 	\$0 copay\$35 copay	\$0 copay\$35 copay	\$0 copay\$50 copay	\$0 copay\$75 copay
Outpatient LabPreferred LabOther Lab	\$10 copay\$10 copay	\$10 copay\$10 copay	\$10 copay\$10 copay	\$10 copay\$20 copay	\$10 copay\$50 copay
 Emergency / Urgent Care Urgent Care Emergency Room 	 \$25 HMO / \$30 PPO \$150 copay 	 \$15 HMO / \$20 PPO* \$150 copay 	 \$15 HMO / \$20 PPO \$150 copay 	 \$15 HMO / \$20 PPO \$150 copay 	 \$15 HMO / \$20 PPO \$200 copay
Telemedicine	• N/A	 \$15 HMO / \$20 PPO 	 \$15 HMO / \$20 PPO 	 \$15 HMO / \$20 PPO 	• \$0 copay

* Change made to match PCP office visit copay.

Impact on the GHIP

Site of care steerage



Urgent care – utilization for FY17 through FY19

- From FY17 to FY19, overall utilization of the emergency room for non-emergent and primary care treatable conditions increased slightly, while urgent care utilization increased 14%
 - Data suggest that some members may utilize urgent care centers for acute conditions that could be treated in a primary care setting
 - Additional communications may be necessary to continue to drive patients away from the emergency room in non-emergent situations

Visits ¹ (non-emergent & primary care treatable only)	FY17	FY18	FY19	Change from FY17	Change from FY18	Change from FY17 to FY19
Emergency Room	12,955	12,534	13,244	(421)	710	289
Urgent Care	48,399	51,799	55,407	3,400	3,608	7,008
Primary Care	156,636	149,658	145,658	(6,978)	(4,000)	(10,978)
Total	217,990	213,991	214,309	(3,999)	318	(3,681)

1 Represents a subset of the total number of visits to emergency rooms, urgent care centers and primary care physicians during each fiscal year. Classification of these types of visits provided by IBM Watson Health and based on a New York University study. Non-Emergent = no immediate care required within 12 hours. Primary Care Treatable = treatment required within 12 hours, but could be provided in a primary care setting.

High tech imaging – utilization for FY17 through FY19

- From FY17 to FY19, overall utilization of hospital-based facility sites of service for high tech imaging increased slightly, while use of freestanding imaging facilities decreased slightly
 - Results suggest that these design changes were only effective in changing behavior in the first year following implementation (FY17, FY19); hospital-based utilization increased in FY18 but decreased in FY19 after additional design changes were put in place
 - Copay differential for high-tech imaging at hospital-based facilities implemented in FY20 expected to continue steering members to freestanding facilities but additional communications may be necessary to sustain utilization over time

High tech imaging services	FY17	FY18	FY19	Change from FY17	Change from FY18	Change from FY17 to FY19
Hospital-based Facility	11,326	12,343	11,806	1,017	(537)	480
Freestanding Facility	7,723	7,563	7,583	(160)	20	(140)

Total	19,049	19,906	19,389	857	(517)	340
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Basic imaging – utilization for FY18 through FY19

- Hospital-based facility utilization for basic imaging services (including mammograms, ultrasounds, and x-rays) decreased slightly in FY19, while freestanding facility utilization increased 8%
 - Results suggest that FY19 design changes were effective at steering members to freestanding facilities
 - Copay differential implemented for FY20 expected to continue steering members to freestanding facilities, but additional communications may be necessary to sustain utilization over time

Basic imaging services	FY18	FY19	Change from FY18
Hospital (Outpatient Imaging)	31,833	31,712	(121)
Freestanding Facility	38,439	41,366	2,927

Total	70,272	73,078	2,806
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Outpatient lab – utilization for FY18 through FY19

- Hospital utilization for outpatient lab services decreased slightly in FY19, while preferred lab utilization increased 6%
 - Results suggest that FY19 design changes were effective at steering members to preferred labs
 - Copay differential implemented for FY20 expected to further increase utilization of preferred labs, but additional communications may be necessary to sustain utilization over time

High tech imaging services	FY18	FY19	Change from FY18
Hospital (Outpatient Lab)	54,693	53,823	(870)
Preferred Lab	142,000	151,013	9,013

Total	196,693	204,836	8,143
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Other interventions to promote site-of-care steerage

Aetna program for infusion therapy

Infusion therapy defined:

- Intravenous administration of certain medications that treat conditions such as autoimmune disorders, enzyme replacement and rare/esoteric diseases
- Administered under the supervision of a medical professional
- Several possible sites of care: outpatient hospital facility, infusion center, doctor's office, or patient's home

Advantages to administering outside of a hospital: significantly reduced cost of drug administration, reduced risk of patient exposure to hospital-acquired illnesses, enhanced privacy and comfort, potentially reduced travel time and associated expenses

Aetna Infusion Therapy Site-of-Care Program

Description

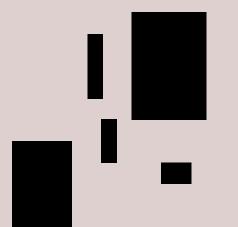
- In place for the State since before FY16
- Drugs are segmented into two categories: Mandatory and Voluntary (based on clinical rule)
- Requires member's doctor to request prior authorization for infusion therapy from Aetna
- Aetna reviews request for medical necessity and clinical appropriateness
- Aetna will reach out to doctor to suggest alternative site of care if appropriate

Results through FY19Q4

- 10 successful conversions from a hospital setting to a lower cost site of care since program inception
- Projected site of care steerage savings of \$503K for calendar year 2019
- Two cases are pending conversion and two more are currently under review

Impact on the GHIP

Clinical management programs



Overview

- Since FY17, GHIP program offerings have included several enhanced care management programs that are designed to help plan participants maintain and manage their health
 - The following programs are designed to target acutely or chronically ill members and address the highest risk members of the population, regardless of specific health need

Enhanced care management program	Vendor(s) responsible for managing	GHIP population supported
CareVio (formerly Carelink CareNow)	Aetna in partnership with ChristianaCare	НМО
Case and disease management	Aetna	CDH Gold
Custom Care Management Unit (CCMU)	Highmark	Comprehensive PPO & First State Basic

- A description of each program and FY19 results was previously presented to the SEBC at the October 21, 2019 meeting
 - While today's discussion will not repeat that presentation in its entirety, it will add further context for those results
- The GHIP also offers other clinical management programs that are focused specifically on diabetes and metabolic syndrome
 - Diabetes prevention program offered in partnership with Retrofit and local YMCAs
 - Livongo for diabetes management just implemented for 7/1/2019
- Focus of today's discussion will be on the health of the GHIP population during FY2017 FY2019, including recent high claimant experience
 - Additional details on how the GHIP clinical management programs are impacting member health will be discussed at the January Financial Subcommittee meeting

GHIP population health

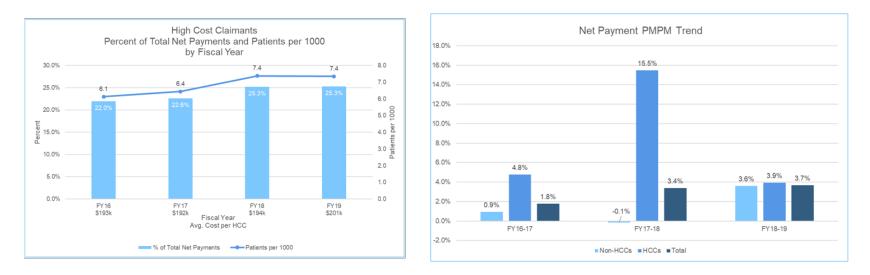
- When evaluating the effectiveness of the State's clinical management programs, a key consideration is the health of the underlying population eligible for those programs during the same time period
- While the PPO continued to attract members with the highest risk score, the CDH Gold and HMO plans saw significant increases in risk scores for FY19
 - Attributable to increased prevalence of high cost claimants¹ in FY19

	CDH Gold		HN	IMO First State		te Basic PPO		P0
	FY18	FY19	FY18	FY19	FY18	FY19	FY18	FY19
Risk score	108.0	117.4	133.1	141.7	111.3	107.0	154.0	154.5
Average number of members enrolled during the plan year	4,874	5,309	27,957	25,353	4,657	5,119	60,264	63,081
Average age of members enrolled during the plan year	33.3	33.5	33.8	33.8	33.4	33.3	35.3	35.1
% female members (as percent of total enrolled)	54.0%	53.4%	53.4%	53.6%	53.0%	53.0%	54.0%	55.0%
Net Pay Med per member per year (paid basis)	\$3,039	\$3,942	\$3,842	\$4,679	\$3,704	\$3,490	\$5,778	\$5,812
Net Pay Rx per member per year (paid basis)	\$935	\$1,065	\$1,134	\$1,266	\$840	\$914	\$1,529	\$1,634

1 High cost claimants are members with \$100,000 or more of incurred claims during the specified time period.

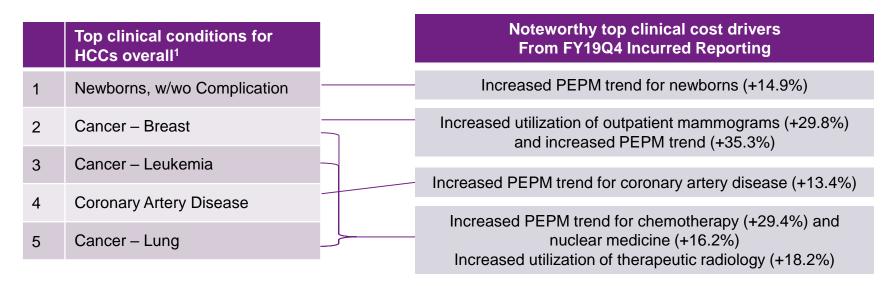
GHIP high claimant experience

- Highlights from high cost claimant (HCC) experience from FY16 to FY19:
 - Prevalence of HCCs increased (from 6.1 to 7.4 HCCs per 1,000 members)
 - Total cost associated with HCCs increased (from 22% to 25% of net payments attributable to HCCs)
 - Cost per HCC increased (from \$108 to \$135 net paid per member per month (PMPM))
 - Cost per HCC has been trending higher and with more variability year to year compared to non-HCC cost increases, particularly from FY17 to FY18 (15.5% increase in net paid PMPM for HCCs vs. minimal increase for non-HCCs)



GHIP high claimant experience – utilization and trend drivers

 Impact of top clinical conditions for HCCs overall¹ can be observed in top utilization and trend cost drivers for FY19



Other top clinical cost drivers (not necessarily captured among top 5 HCCs)

- Pregnancy related services (PMPM trend of 7.9%), including +7.6% trend in inpatient maternity services
- Spinal and back disorders (PMPM trend of 5.7%)
- Respiratory disorders (PMPM trend of 11.0%)
- Diabetes (PMPM trend of 18.4%)

1 Data provided for Active and non-Medicare Pensioners and their dependents only; excludes Medicfill population.

GHIP high claimant experience by medical plan

Top 5 clinical conditions for HCCs by total FY19 plan payments For the entire GHIP¹ and split by medical plan

	Entire GHIP	CDH Gold	НМО	First State Basic	РРО
1	Newborns, w/wo Complication ³	Renal Function Failure	Cancer – Lung ²	Cardiomyopathy	Newborns, w/wo Complication
2	Cancer – Breast ^{2,3}	Hypertension, Essential	Coronary Artery Disease	Newborns, w/wo Complication ³	Cancer – Breast ^{2,3}
3	Cancer - Leukemia ^{2,3}	Coronary Artery Disease ²	Chemotherapy Encounters	Cancer – Leukemia ²	Renal Function Failure ^{2,3}
4	Coronary Artery Disease	Cancer – Breast ^{2,3}	Skin Burns	Condition Rel to Tx - Med/Surg	Crohns Disease
5	Cancer - Lung ²	Cardiovasc Disorders, Congenital	Multiple Sclerosis	Cancer – Colon ²	Multiple Sclerosis ²

- Conditions associated with newborns, breast cancer and coronary artery disease occurred most frequently among the top 5 clinical conditions for FY19 in total and by plan
- Cancers were the most frequently recurring clinical condition within the top 5 in total and by plan across multiple plan years
- 1 Data provided for Active and non-Medicare Pensioners and their dependents only; excludes Medicfill population.
- 2 Also among top 5 clinical conditions for HCCs in FY18.
- 3 Also among top 5 clinical conditions for HCCs in FY17.

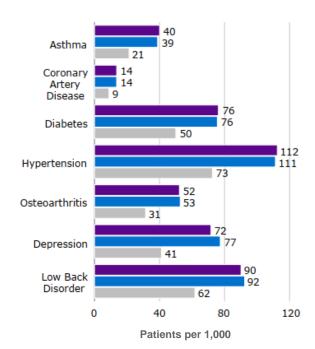
GHIP population health – preventive screenings

- Routine preventive care and screenings can aid in the early detection of certain cancers and chronic conditions, which can help prevent cases from developing into HCCs
- Screening rates for cervical and colon cancer improved across all plans from FY18 to FY19; however, breast cancer screening rates decreased slightly for most plans over the same time period
- Opportunity to improve adult and well child preventive visits across all plans

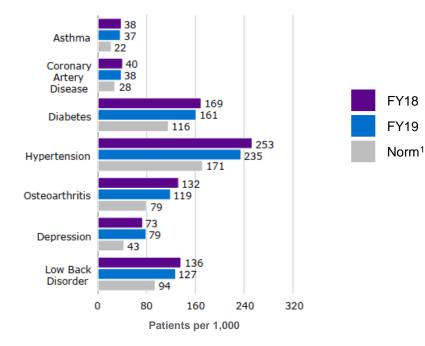
	CDH Gold		НМО		First State Basic		РРО	
	FY18	FY19	FY18	FY19	FY18	FY19	FY18	FY19
Breast Cancer Screen Rate	74.8%	71.7%	72.9%	72.0%	71.0%	67.4%	75.4%	75.5%
Cervical Cancer Screen Rate	68.3%	71.2%	63.1%	68.9%	62.8%	62.7%	65.1%	70.4%
Colon Cancer Screen Rate	37.8%	41.9%	36.1%	44.1%	33.0%	41.0%	37.6%	46.8%
Well Baby Visits per 1000	6,000	5,957	5,689	5,702	5,679	4,832	5,584	5,665
Well Child Visits per 1000	849	903	817	850	754	791	833	867
Adult Preventive Visits per 1000	460	510	456	491	405	409	471	493

GHIP population health – chronic disease prevalence

- Unmanaged or poorly managed chronic disease can also contribute to higher prevalence of HCCs
- Prevalence of common chronic diseases for both Actives and non-Medicare pensioners is higher than benchmark¹



Active employees and dependents



Non-Medicare pensioners and dependents

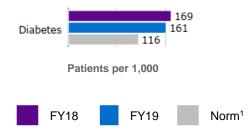
GHIP population health – diabetes prevalence

- Additional reporting on prevalence of diabetes and metabolic syndrome (pre-diabetes) in light of GHIP program offerings that specifically target these conditions
- Diabetes was the most expensive episode of care in FY19 (\$45.2M net paid for medical/Rx claims, with a PEPM trend of +18.4%)

Active employees and dependents

Diabetes 76 76 50 Patients per 1,000

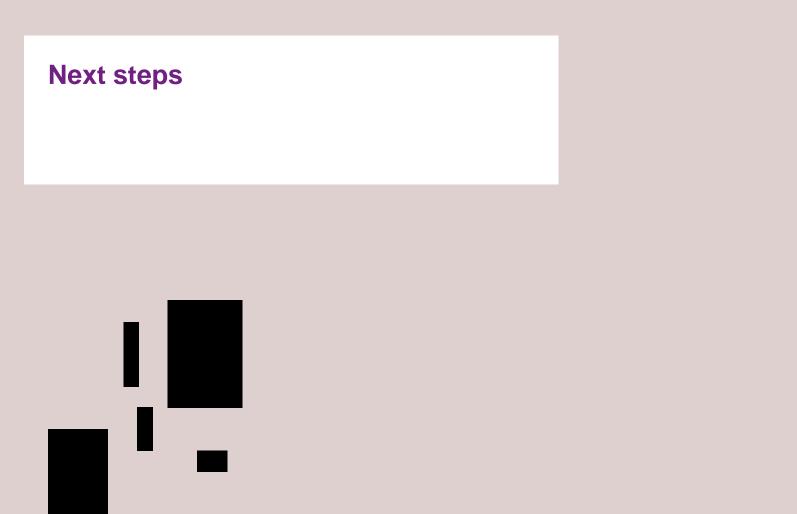
Non-Medicare pensioners and dependents



Excerpt from HB 203 Final Report on Diabetes to the Delaware General Assembly (June 30, 2019) – For total GHIP population, FY18

- Diabetes was #1 highest cost clinical condition (\$64.9M)
- Prevalence within GHIP (% of members): diabetes 9.4%, pre-diabetes 8.3%
- Top 3 comorbidities for members with diabetes: hypertension, infections and arthropathies / joint disorders
- Diabetic members have higher utilization rates of medical services and prescription drugs, and therefore have significantly higher claim costs
- Diabetic member risk scores are 1x 2x higher than overall population, implying greater likelihood of higher future costs
- Pre-diabetes rates higher in females over 18, in Kent County and in Aetna HMO plan

	CDH Gold		НМО		First State Basic		РРО	
	FY18	FY19	FY18	FY19	FY18	FY19	FY18	FY19
Diabetes HbA1c Test Rate	83%	83%	85%	84%	75%	78%	86%	85%
Diabetes Nephropathy Rate	79%	85%	85%	85%	79%	82%	87%	85%



Next steps

- Opportunities based on data reviewed today:
 - Additional member education and promotion of alternative sites of care (copay differentials, how to identify when those alternative sites are appropriate, where to find those providers, etc.)
 - Address significant increases in outpatient facility cost per member, and explore services and programs that can support members in those top cost/condition categories
 - Increased adult and well child preventive visits across all plans
 - Ongoing member communications about the importance of and steps to take in order to effectively manage chronic conditions, especially diabetes
- Further dialogue planned will take place at the January 2020 Financial Subcommittee meeting about:
 - Impact of other initiatives and changes on GHIP program offerings and population
 - Impact of all programs that is beginning to play out in emerging GHIP claims, utilization and clinical experience
- Continue to monitor the impact of ongoing initiatives, and enhance reporting to capture impact of initiatives implemented for FY20
 - Opportunity to leverage this reporting to support measurement of GHIP strategic framework goal to limit inflation of total cost of care
- Consider opportunities to incorporate changes into upcoming medical TPA contract renewals that modify current arrangements related to areas of concern about member engagement, education, utilization and cost of programs and/or providers